



**COMMUNIQUE OF THE  
12<sup>TH</sup> ORDINARY SUMMIT OF  
EAC HEADS OF STATE**

**THEME:  
“EAC: A SECOND DECADE OF HIGHER  
ACHIEVEMENTS”**

**NGURDOTO MOUNTAIN LODGE, ARUSHA,  
TANZANIA**

**3<sup>RD</sup> DECEMBER 2010**

EAC SECRETARIAT  
ARUSHA, TANZANIA  
DECEMBER 2010

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## **TWELFTH ORDINARY SUMMIT OF HEADS OF STATE OF THE EAST AFRICAN COMMUNITY**

### **JOINT COMMUNIQUÉ**

- 1 THE EAST AFRICAN COMMUNITY HEADS OF STATE, THEIR EXCELLENCIES, PRESIDENT PIERRE NKURUNZIZA OF THE REPUBLIC OF BURUNDI, PRESIDENT JAKAYA MRISHO KIKWETE OF THE UNITED REPUBLIC OF TANZANIA, PRESIDENT YOWERI KAGUTA MUSEVENI OF THE REPUBLIC OF UGANDA, PRESIDENT MWAI KIBAKI OF THE REPUBLIC OF KENYA AND THE RT. HONOURABLE BERNARD MAKUZA, PRIME MINISTER OF THE REPUBLIC OF RWANDA, HELD THE TWELFTH SUMMIT OF THE EAST AFRICAN COMMUNITY HEADS OF STATE AT THE NGURDOTO MOUNTAIN LODGE, ARUSHA, TANZANIA ON 3<sup>RD</sup> DECEMBER 2010. THE HEADS OF STATE AND GOVERNMENT MET IN A WARM AND CORDIAL ATMOSPHERE.**
- 2 THE SUMMIT ELECTED HIS EXCELLENCY PRESIDENT PIERRE NKURUNZIZA OF THE REPUBLIC OF BURUNDI TO BE ITS CHAIRPERSON FOR THE NEXT ONE YEAR AND CONGRATULATED HIM UPON ASSUMING THAT ROLE.**

- 3 THE SUMMIT COMMENDED HIS EXCELLENCY JAKAYA MRISHO KIKWETE FOR ABLY STEERING THE AFFAIRS OF THE EAST AFRICAN COMMUNITY IN HIS CAPACITY AS CHAIRPERSON OF THE SUMMIT DURING THE PERIOD 20<sup>TH</sup> NOVEMBER 2009 TO 2<sup>ND</sup> DECEMBER 2010.
- 4 THE SUMMIT CONGRATULATED THE PEOPLE OF BURUNDI, RWANDA AND TANZANIA FOR CONDUCTING NATIONAL ELECTIONS IN A TRANSPARENT AND CREDIBLE MANNER AND CONGRATULATED HIS EXCELLENCY PRESIDENT PIERRE NKURUNZIZA, HIS EXCELLENCY PRESIDENT PAUL KAGAME AND HIS EXCELLENCY PRESIDENT JAKAYA MRISHO KIKWETE FOR EMERGING VICTORIOUS IN THEIR RESPECTIVE COUNTRIES.
- 5 THE SUMMIT NOTED WITH APPRECIATION THE PEACEFUL REFERENDA IN THE REPUBLIC OF KENYA AND IN ZANZIBAR. THE SUMMIT CONGRATULATED HIS EXCELLENCY PRESIDENT MWAI KIBAKI AND THE PEOPLE OF KENYA ON THE PROMULGATION OF A NEW CONSTITUTION. THE SUMMIT ALSO CONGRATULATED THE POLITICAL LEADERSHIP AND THE PEOPLE OF ZANZIBAR FOR THE NEW CONSTITUTIONAL DISPENSATION IN ZANZIBAR.
- 6 THE SUMMIT WISHED PRESIDENT YOWERI KAGUTA MUSEVENI AND THE PEOPLE OF THE REPUBLIC OF UGANDA FREE, FAIR AND PEACEFUL NATIONAL ELECTIONS IN FEBRUARY 2011.
- 7 THE SUMMIT NOTED WITH APPRECIATION THE PROGRESS MADE IN THE FIRST DECADE OF EAC INTEGRATION AND DIRECTED THAT THE FOCUS IN THE NEXT DECADE SHOULD CENTRE ON THE THEME OF THE SUMMIT WHICH IS *“THE EAC: A SECOND DECADE OF HIGHER ACHIEVEMENTS”*. THE SUMMIT DIRECTED THAT IT WAS IMPORTANT FOR THE 4<sup>TH</sup> EAC DEVELOPMENT STRATEGY TO FOCUS ON CLARITY

**OF CHOICES AND PRIORITIES THAT ARE ACHIEVABLE WITHIN THE BUDGET CONSTRAINTS.**

- 8 THE SUMMIT RECEIVED THE ANNUAL REPORT OF THE COUNCIL OF MINISTERS COVERING THE PERIOD NOVEMBER 2009 TO NOVEMBER 2010 AND NOTED THE STEADY PROGRESS MADE IN THE PROMOTION AND IMPLEMENTATION OF THE INTEGRATION PROGRAMMES OF THE COMMUNITY.**
- 9 THE SUMMIT RECEIVED A PROGRESS REPORT ON THE IMPLEMENTATION OF THE EAST AFRICAN COMMUNITY CUSTOMS UNION. THE SUMMIT NOTED THAT FULL INTERNAL TARIFF ELIMINATION HAD BEEN ATTAINED ON 1<sup>ST</sup> JANUARY 2010 AND THAT A ROADMAP FOR THE IMPLEMENTATION OF A FULLY FLEDGED CUSTOMS UNION HAD BEEN DEVELOPED. THE SUMMIT DIRECTED THE COUNCIL TO EXPEDITE THE REALIZATION OF THE FULLY FLEDGED CUSTOMS UNION.**
- 10 THE SUMMIT NOTED WITH APPRECIATION THAT THE AGREEMENT ON THE AVOIDANCE OF DOUBLE TAXATION AND PREVENTION OF FISCAL EVASION WITH RESPECT TO TAX ON INCOME HAD BEEN CONCLUDED AND SIGNED DURING THE 21<sup>ST</sup> SESSION OF THE COUNCIL MEETING.**
- 11 THE SUMMIT CLARIFIED THAT THE MEETINGS OF THE PRE-BUDGET AND POST-BUDGET MEETINGS OF THE MINISTERS OF FINANCE ARE EXCUSIVELY FOR MINISTERS OF FINANCE.**
- 12 THE SUMMIT RECEIVED A REPORT ON THE FINALIZATION OF THE NEGOTIATIONS ON THE ANNEXES TO THE PROTOCOL FOR THE ESTABLISHMENT OF THE EAST AFRICAN COMMUNITY COMMON**

**MARKET AND DIRECTED THE COUNCIL OF MINISTERS TO CONCLUDE THE NEGOTIATIONS AND TO FINALIZE THE INSTITUTIONAL ARRANGEMENTS THAT WILL SUPPORT THE IMPLEMENTATION OF THE EAST AFRICAN COMMON MARKET BY APRIL 2011.**

- 13 THE SUMMIT RECEIVED A REPORT ON THE PROGRESS TOWARDS THE ESTABLISHMENT OF THE EAC MONETARY UNION. IT COMMENDED THE EFFORTS SO FAR UNDERTAKEN AND REITERATED ITS DIRECTIVE ON ENSURING THAT THE NEGOTIATIONS ON THE MONETARY UNION PROCEED EXPEDITIOUSLY. THE SUMMIT CALLED UPON THE PARTNER STATES TO FAST TRACK THE PROCESS OF ATTAINING MACRO-ECONOMIC CONVERGENCE, AN IMPORTANT BENCHMARK FOR THE ESTABLISHMENT OF THE MONETARY UNION.**
  
- 14 THE SUMMIT RECEIVED THE REPORT OF THE TEAM OF EXPERTS WHO UNDERTOOK DETAILED STUDIES ON FEARS, CONCERNS AND CHALLENGES IDENTIFIED ON POLITICAL FEDERATION. THE SUMMIT DIRECTED THAT THE COUNCIL REVIEWS THE RECOMMENDATIONS MADE AND TABLE BEFORE THE APRIL 2011 SUMMIT CONCRETE PROPOSALS ON HOW THE POLITICAL FEDERATION AGENDA SHOULD BE ADVANCED.**
  
- 15 THE SUMMIT DIRECTED THE COUNCIL OF MINISTERS TO SERIOUSLY ADDRESS THE DELAYS IN OPERATIONALIZING EAC PROJECT MASTER PLANS ESPECIALLY IN THE AREA OF ENERGY GENERATION AND INTERCONNECTIVITY. THE SUMMIT CALLED FOR A LONG TERM ENERGY MASTER PLAN WITH A TIME DIMENSION OF 2050 WHICH SHOULD SHOW WHICH PARTNER STATE SHALL PRODUCE WHAT TYPE OF ENERGY, QUANTITY AND TIMEFRAMES TO ENABLE EFFECTIVE SHARING OF ENERGY RESOURCES. THE SUMMIT EMPHASIZED THE IMPORTANCE OF PROMOTING AN EAC-WIDE**

**MOBILIZATION OF RESOURCES FOR THE DEVELOPMENT OF INFRASTRUCTURE PROJECTS.**

- 16 THE SUMMIT RECEIVED A REPORT OF THE COUNCIL OF MINISTERS ON THE FINALIZATION OF THE PROTOCOL ON FOREIGN POLICY COORDINATION. THE SUMMIT APPROVED THE PROTOCOL FOR SIGNATURE BY THE MINISTERS RESPONSIBLE FOR FOREIGN AFFAIRS. THE SUMMIT FURTHER DIRECTED THAT THE RATIFICATION OF THE SAID PROTOCOL BY THE PARTNER STATES SHOULD BE FINALIZED BY JUNE 30<sup>TH</sup> 2011.**
- 17 THE SUMMIT WELCOMED THE GROWING DEMOCRATIZATION PROCESSES WITHIN THE PARTNER STATES WHICH HAVE ENGENDERED AN ENVIRONMENT OF PEACE AND STABILITY IN THE REGION. THE SUMMIT NOTED THAT ALTHOUGH THE POLITICAL PROCESSES IN THE REGION ARE BECOMING INCREASINGLY INTENSE, THEY ARE NONETHELESS PEACEFUL AND PLURALISTIC.**
- 18 THE SUMMIT WELCOMED THE APPOINTMENTS OF FORMER PRESIDENT OF THE REPUBLIC OF GHANA, HIS EXCELLENCY JERRY RAWLINGS, AS AFRICAN UNION HIGH LEVEL REPRESENTATIVE ON SOMALIA AND THAT OF HIS EXCELLENCY AMBASSADOR DR. AUGUSTINE MAHIGA FROM THE UNITED REPUBLIC OF TANZANIA AS THE SPECIAL REPRESENTATIVE OF THE UNITED NATIONS SECRETARY GENERAL**
- 19 THE SUMMIT ALSO WELCOMED THE APPOINTMENT OF AMBASSADOR ZACHARY MUBURI-MUITA, FROM THE REPUBLIC OF KENYA, AS THE HEAD OF THE UNITED NATIONS OFFICE TO THE AFRICAN UNION MANDATED TO COORDINATE THE AFRICAN UNION –**

**UNITED NATIONS PROGRAMMES TOWARDS THE PROMOTION OF PEACE AND SECURITY ON THE CONTINENT.**

- 20 THE SUMMIT NOTED THAT ALTHOUGH THERE WAS A HEAVY PRESENCE OF FOREIGN NAVIES IN THE INDIAN OCEAN AND THE GULF OF ADEN, PIRACY INCIDENTS HAVE INCREASED AND HAVE EXTENDED FURTHER SOUTH INTO THE TERRITORIAL WATERS OF THE EAC PARTNER STATES. THE SUMMIT NOTED THAT PIRACY WAS INCREASINGLY BECOMING A SERIOUS ECONOMIC AND SECURITY THREATS TO THE REGION. THE SUMMIT CALLED FOR COORDINATED EFFORTS AT NATIONAL, REGIONAL AND INTERNATIONAL LEVELS TO ADDRESS THE THREAT.**
- 21 THE SUMMIT NOTED THE GOOD PROGRESS MADE BY THE UGANDA PEOPLE'S DEFENCE FORCES AND THE KENYA ARMED FORCES IN THEIR JOINT EFFORTS TO DISARM THE ILLEGALLY ARMED PASTORALISTS ON THE COMMON BORDER BETWEEN KENYA AND UGANDA. THE SUMMIT NOTED THAT THE COMING OF LASTING PEACE IN THE REGION ALONG THE BORDER WOULD CREATE THE NECESSARY CONDITIONS FOR SUSTAINABLE DEVELOPMENT.**
- 22 THE SUMMIT STRONGLY REJECTED THE RECENT MAPPING REPORT OF THE UNHCR ON THE DEMOCRATIC REPUBLIC OF CONGO BECAUSE OF THE FLAWED INVESTIGATION METHODOLOGY, SELECTIVE PERIOD OF COVERAGE, TIMING AND INTENDED NEGATIVE IMPACT THAT UNDERMINES REGIONAL PEACE, SECURITY AND STABILITY IN THE GREAT LAKES REGION. THE SUMMIT REITERATED ITS COMMITMENT TO FORGING LASTING PEACE IN THE DEMOCRATIC REPUBLIC OF CONGO AND IN THE GREAT LAKES REGION. THE SUMMIT NOTED THAT THE SECRETARIAT OF THE INTERNATIONAL CONFERENCE ON THE GREAT LAKES REGION HAD**

**SIGNED A MEMORANDUM OF UNDERSTANDING WITH THE EAC ON 1<sup>ST</sup> DECEMBER 2010 WHICH WOULD USHER IN A HIGHER LEVEL OF COOPERATION ON MATTERS RELATED TO PEACE AND SECURITY IN THE GREAT LAKES REGION INCLUDING COOPERATION ON HUMAN SECURITY ISSUES.**

**23 THE SUMMIT REVIEWED THE CURRENT STATUS OF THE NEGOTIATIONS BY THE RIPARIAN STATES ON THE NILE WATERS QUESTION AND NOTED THE SENSITIVITIES THAT HAVE EMERGED OVER THE UTILIZATION OF THE NILE WATERS. IN THE SPIRIT OF THE AFRICAN UNION FRAMEWORK OF PROMOTING AND UPHOLDING MUTUAL UNDERSTANDING AND SOLIDARITY, THE EAC SUMMIT STANDS READY TO IMMEDIATELY HOST A SPECIAL SUMMIT TO ADVANCE THE NEGOTIATIONS WITH A VIEW TO REALIZING A MUTUALLY ACCEPTABLE SOLUTION.**

**24 THE SUMMIT RECEIVED A REPORT ON THE CURRENT STATUS OF THE EAST AFRICAN DEVELOPMENT BANK (EADB). IN RECOGNITION OF THE CRITICAL ROLE THE EADB PLAYS IN SUPPORTING DEVELOPMENT PROJECTS AND PROGRAMMES AND ENHANCING REGIONAL INTEGRATION, THE SUMMIT DECLARED ITS FULL COMMITMENT TO STRENGTHENING THE BANK THROUGH RECAPITALIZATION AND OTHER MEASURES.**

**25 THE SUMMIT DIRECTED THAT IN THE PROCESS OF UNDERTAKING A COMPREHENSIVE REVIEW AND AMENDMENTS OF THE EAC TREATY, CONSIDERATION BE GIVEN TO THE NEED TO MAINSTREAM THE LAKE VICTORIA FISHERIES ORGANIZATION WITHIN THE COMMUNITY IN ORDER TO REALIZE EFFICIENT CONTROL AND ACCOUNTABILITY.**



- 26 THE SUMMIT RECEIVED THE REPORT OF THE RETREAT ON FOOD SECURITY AND CLIMATE CHANGE. THE SUMMIT DIRECTED THAT THE TWO DOCUMENTS NAMELY, THE FOOD SECURITY ACTION PLAN (2011-2015) AND THE EAC CLIMATE CHANGE POLICY, BE REVIEWED BY THE COUNCIL OF MINISTERS TO TAKE INTO CONSIDERATION THE IDEAS AND PROPOSALS THAT EMERGED AT THE JUST CONCLUDED RETREAT AND SUBMITTED TO THE APRIL 2011 SPECIAL SUMMIT.**
- 27 THE SUMMIT COMMENDED THE WORK BEING UNDERTAKEN BY THE VARIOUS EAC ORGANS AND INSTITUTIONS IN THE PROMOTION AND IMPLEMENTATION OF VARIOUS EAC PROJECTS AND PROGRAMMES. THE SUMMIT URGED THEM TO REMAIN STEADFAST IN CONSOLIDATING THE GAINS OF THE PAST DECADE AND TO HAVE BETTER FOCUS ON ATTAINING HIGHER ACHIEVEMENTS IN THE SECOND DECADE OF THE EAC INTEGRATION PROJECT.**
- 28 THE SUMMIT TOOK NOTE OF THE PROGRESS MADE BY THE COMESA-EAC-SADC TRIPARTITE TASKFORCE TOWARDS THE PROPOSAL FOR THE ESTABLISHMENT OF THE GRAND FREE TRADE AREA. THE SUMMIT REITERATED THE NEED FOR THE IMPLEMENTATION FRAMEWORK OUTLINED IN THE ROADMAP TOWARDS THE ESTABLISHMENT OF THE TRIPARTITE FREE TRADE AREA TO BE ADHERED TO.**
- 29 THE SUMMIT RECEIVED A REPORT OF THE COUNCIL OF MINISTERS REGARDING THE FINALIZATION OF THE DEVELOPMENT OF THE EAC ANTHEM AND APPROVED “WIMBO WA JUMUIYA YA AFRIKA MASHARIKI” AS THE EAC ANTHEM.**
- 30 THE SUMMIT NOTED WITH APPRECIATION THE OBSERVANCE OF THE EAC 10<sup>TH</sup> ANNIVERSARY OF THE INTER-UNIVERSITY COUNCIL FOR**

**EAST AFRICA (IUCEA) AND COMMENDED THE ORGANIZERS FOR SUCCESSFUL OBSERVANCE WHICH HAS CONTRIBUTED TO POSITIVE AWARENESS OF THE EAC AND ITS DEVELOPMENT. THE SUMMIT COMMENDED PROF. CHACHA NYAIGOTTI-CHACHA WHO HAS COMPLETED HIS TERM OF OFFICE AS EXECUTIVE SECRETARY FOR THE EXCELLENT LEADERSHIP OF THE IUCEA IN THE PAST FIVE YEARS. THE SUMMIT WELCOMED PROF. MAYINGA NKUNYA AS THE NEW EXECUTIVE SECRETARY AND WISHED HIM WELL IN LEADING THIS IMPORTANT EAC INSTITUTION.**

**31 THE SUMMIT TOOK NOTE OF THE FORTHCOMING REFERENDUM IN SOUTHERN SUDAN AND WISHED THEM WELL WITH THE PLEBISCITE.**

**32 THE SUMMIT DECIDED TO HOLD A SPECIAL SUMMIT IN APRIL 2011. THE AGENDA OF THE SPEIAL SUMMIT SHALL BE:**

- (I) SWEARING-IN OF A NEW SECRETARY GENERAL;**
- (II) CONSIDERATION OF RECOMMENDATIONS ON HOW TO ATTAIN A SINGLE CUSTOMS TERRITORY; AND**
- (III) CONSIDERATION OF THE REPORT OF THE TEAM OF EXPERTS ON POLITICAL FEDERATION.**

**33 THEIR EXCELLENCIES, PRESIDENT PIERRE NKURUNZIZA OF THE REPUBLIC OF BURUNDI, PRESIDENT YOWERI KAGUTA MUSEVENI OF THE REPUBLIC OF UGANDA, PRESIDENT MWAI KIBAKI OF THE REPUBLIC OF KENYA, AND THE RT. HONOURABLE PRIME MINISTER BERNARD MAKUZA OF THE REPUBLIC OF RWANDA THANKED THEIR HOST, HIS EXCELLENCY PRESIDENT JAKAYA MRISHO KIKWETE OF THE UNITED REPUBLIC OF TANZANIA FOR THE WARM AND CORDIAL HOSPITALITY EXTENDED TO THEM AND THEIR RESPECTIVE DELEGATIONS DURING THEIR STAY IN ARUSHA.**

**DONE AT ARUSHA, THIS 3<sup>RD</sup> DAY OF DECEMBER 2010**

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**H.E. PIERRE NKURUNZIZA**  
PRESIDENT OF THE  
REPUBLIC OF BURUNDI

.....  
**H.E. JAKAYA MRISHO**  
**KIKWETE**  
PRESIDENT OF THE UNITED  
REPUBLIC OF TANZANIA

.....  
**H.E. YOWERI KAGUTA**  
**MUSEVENI**  
PRESIDENT OF THE REPUBLIC OF  
UGANDA

.....  
**H.E. MWAI KIBAKI**  
PRESIDENT OF THE  
REPUBLIC OF KENYA

.....  
**RT. HON. BERNARD MAKUZA**  
PRIME MINISTER OF THE  
REPUBLIC OF RWANDA