



EAST AFRICAN COMMUNITY SECRETARIAT

MEETING OF CHIEFS OF IMMIGRATION

HILTON HOTEL

NAIROBI, KENYA

22ND - 23RD MAY, 2014

**REPORT OF THE MEETING
(REF: EAC/IMM/COI/1/2014)**

**EAC SECRETARIAT
ARUSHA, TANZANIA
MAY, 2014**

tu

Ar:

7

/

Sept

MEETING OF CHIEFS OF IMMIGRATION

NAIROBI, KENYA
22nd – 23rd May 2014

REPORT OF THE MEETING

1.0 INTRODUCTION

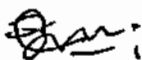
1.1 Convening of the Meeting

The meeting of the Chiefs of Immigration was convened in accordance with the directive of the 28th Meeting of the EAC Council of Ministers held on the 28th November 2013 in Kampala, Uganda. The Council directed that:

- i. the internationalization of the EA e-Passport shall take effect by November 2015;
- ii. the Secretariat to circulate the comments from the Republic of Rwanda to Partner States for consideration by 15th December 2013;
- iii. the Secretariat to convene a meeting of the Chiefs of Immigration to consider comments from the Republic of Rwanda by 31st January 2014;
- iv. the Secretariat to submit the Report of the Meeting of Chiefs of Immigration to the 20th Meeting of the Sectoral Council of Ministers Responsible for EAC Affairs and Planning for consideration.

In view of the Council Directive, the EAC Secretariat convened the Chiefs of Immigration to deliberate on the comments submitted by the Republic of Rwanda in regard to the report of the Chiefs of Immigration meeting held in October 2013 in Moshi, Tanzania. In addition the Chiefs of Immigration reviewed the proposed Road map for the implementation East Africa e-Passport and the status of implementation of the EAC CMP Immigration obligations by respective Partner States

The meeting was attended by Directors /Principal Commissioners and Technical Experts drawn from the Partner Directorates/Departments responsible for Immigration services, Ministries responsible for East African Affairs and Foreign Affairs. The list of delegates is attached hereto as **Annex I**.



In accordance with the EAC Rules of Procedure, the meeting was chaired by Ms. Jane Waikenda, Director of Immigration, Department of Immigration Services, Ministry of Interior and Coordination of National Government, Republic of Kenya, while Mr Mahafudh Nassoro, Computer System Analyst, United Republic of Tanzania, was the rapporteur.

1.2 Constitution of the Bureau

1.3 Adoption of the Agenda

The Agenda was adopted and is attached hereto as **Annex II**.

1.4 Opening Remarks

1.4.1 Remarks by the Chairperson, Ms Jane Waikenda, Director of Immigration, Department of Immigration Services, Republic of Kenya.

The Chairperson, Ms Jane Waikenda, welcomed the Chiefs of Immigration to the meeting and commended the efforts so far made towards the introduction of the EA e-Passport. She pointed out that there was need to fast track the processes towards the implementation of the EA e-Passport and the provisions for the movement of persons under the EAC Common Market Protocol. In addition the implementation of the e-Passport together with putting in place relevant infrastructure will help the region address the emerging issues pertaining to transitional crime and terrorism. If this is attained the citizens of the region will enjoy the benefits of regional integration. She urged the meeting to deliberate on the agenda with positivity and open-mindedness that would ultimately lead to the realisation of the EAC regional integration and wished the meeting fruitful deliberations.

1.4.2 Remarks by Head of Delegation, Mr. Sylvester Ambokile, Principal Commissioner, Immigration Services Department, Ministry of Home Affairs, United Republic of Tanzania

The Principal Commissioner of Immigration Services of the United Republic of Tanzania, Mr. Sylvester Ambokile, thanked the Republic of Kenya for the hospitality accorded to his delegation since their arrival in Nairobi. He thanked the Chiefs for the warm welcome to his first meeting as the Principal Commissioner for Immigration Services, the United Republic of Tanzania. He wished the meeting fruitful deliberations.

1.4.3 Remarks by Head of Delegation, Mr. Canisius Niyongabo Deputy General Commissioner, Immigration Department, Ministry of Public Security, Republic of Burundi

Jw

Am:

h

[Signature]

Syus

The Head of Delegation, Republic of Burundi thanked the Republic of Kenya for the warm hospitality and for hosting the meeting of the Chiefs of Immigration. He further thanked the EAC Secretariat for organizing the meeting of the Chiefs of Immigration.

The Commissioner noted that the meetings of the Chiefs of Immigration from the EAC Partner States are important forums for the Chiefs to discuss immigration matters affecting the region. He underscored that immigration matters play a critical role in matters of national security as well as in the regional security agenda. He wished the meeting successful deliberations.

1.4.4 Remarks by Head of Delegation, Mr. Anaclet Kalibata, Director General, Directorate General of Immigration and Emigration, Republic of Rwanda

Mr Anaclet Kalibata, Head of delegation, Republic of Rwanda, expressed his gratitude to the EAC for organising the meeting and to the Republic of Kenya for the warm hospitality accorded to him and his delegation during their stay in Kenya.

He noted that the issues in the agenda had been discussed in previous Chiefs of Immigration meetings and therefore what the Chiefs required is to recommend concrete actions focused on the implementation of the East African e-Passport in order to adhere to the roadmap and EAC Summit Directive to have the Passport launched in November 2015. He wished the meeting successful deliberations.

1.4.5 Remarks by Head of Delegation, Mr. Sasagah Godfrey Wanzira, Director, Citizenship & Immigration Control, Republic of Uganda

Mr. Godfrey Sasagah Wanzira, Director Citizenship and Immigration Control, Republic of Uganda, thanked the Republic of Kenya for the hospitality accorded to him and his team since their arrival in Nairobi. He welcomed Mr. Sylvester M. Ambokile, Principal Commissioner, Department of Immigration Services, United Republic of Tanzania to the forum of EAC Chiefs of Immigration and congratulated him for the level of confidence his government had put in him. The Director commended the EAC Secretariat and the team of experts from the Partner States for the good work they continue to do in driving the immigration function forward and appreciated the enormous effort put in by the experts in preparing the documents for the meeting of Chiefs. He underscored the importance of the EA e-Passport and appreciated the fact that all Partner States seem to agree that it is a necessity for the movement of people of EAC globally. He commended the progress achieved in developing of the design and wished the meeting fruitful deliberation.



1.4.6 Remarks by Head of Delegation, Ms Pamela E.A. Otenyo, Senior Assistant Director, Department of Immigration Services, Republic of Kenya.

Ms Pamela Otenyo, Head of Delegation, Republic of Kenya welcomed the delegates to Kenya and thanked them for making this meeting as a success.

She commended the EAC partner States members for their commitment towards the realisation of the EAC e - Passport.

Ms Otenyo also thanked the EAC Secretariat for convening the meeting and wished the delegates fruitful deliberations plus a comfortable and enjoyable stay in Nairobi.

She invited the delegates to also take time to visit areas of interest in the city.

2.0 PRESENTATION ON THE INTERNATIONALISATION OF THE EA e-PASSPORT AND THE COMPUTER GENERATED SAMPLE DESIGNS OF THE e-PASSPORT

The EAC Secretariat made a presentation on the Internationalisation of the EA e-Passport. The presentation was meant to provide background information to the meeting of Chiefs of Immigration and to update them on the agreed upon computer generated sample designs of the EA e-Passport. The highlights were on the Council decisions on the EA e-Passport and its internationalisation; the Concept of Passport Internationalisation; the current status, challenges and the way forward.

The Chiefs of Immigration made the following observations:

- i. There was need for standardisation on the use of the best minimum standard passport such as polycarbonate material for the bio data page for the EA e-Passport in order for the region to have a high quality passport with a large portfolio of integrated security elements;
- ii. The validity of the East African e-Passport should be up to 10 Years;
- iii. Partner States should ensure that the e-Passport pages range from thirty two (32) up to sixty four (64) pages;
- iv. Partner States may add any relevant security features to enhance the security of the e-Passport;

TW

Sam

W

f

Syn

- v. Need for continuous benchmarking of best practices with other regional groupings;
- vi. There is need to harmonise the names of the Service/Official e-Passports and to ensure that the EA e-Passport is affordable to Partner States Citizens

The Chiefs of Immigration recommend to the Sectoral Council of Ministers responsible for EAC Affairs and Planning to;

- a. take note of the above observations;
- b. Direct Partner States to standardise the establishment of the EA e-Passport by using the minimum standard passport material such as Polycarbonate for the bio-data page in order to have a high quality e-Passport with a large portfolio of integrated security elements;
- c. Urge Partner States to add any other relevant security features to enhance the security of the e-Passport; and
- d. Direct Partner States to ensure that the EA e-Passport is valid up to 10 years; and
- e. Direct partner States to ensure the e-Passport pages range from thirty two (32) up to sixty four (64) pages.

3.0 CONSIDERATION OF THE REPORT OF THE TECHNICAL EXPERTS ON THE INTERNATIONALISATION OF THE EA e-PASSPORT

The Chiefs of Immigration considered the report of the Technical Experts in regard to the comments made by the Republic of Rwanda on the report of the Chiefs of Immigration meeting held from 24th – 25th October 2013 in Moshi, Tanzania, reviewed the proposed Roadmap on the internationalization of the EA e-Passport, discussed the developed sample designs of the EA e-Passport and received reports on the implementation of the EAC Common Market Protocol Immigration obligations.

- 3.1 **Consideration of the comments made by the Republic of Rwanda on the report of the Chiefs of Immigration meeting held from 24th – 25th October 2013 in Moshi, Tanzania as per the Directive of the 28th meeting of the Council of Ministers held in Kampala in November 2013**

JW

Bar:

h

[Signature]

Sept

The meeting considered the following observations and comments made by the Republic of Rwanda:

- a. **Funding of the EAC harmonized e-immigration Systems:** The Chiefs of Immigration had recommended that the Sectoral Council for EAC Affairs and Planning should urge the Republic of Rwanda and Republic of Uganda to initiate the process of applying for Korean International Cooperation Agency (KOICA) grant at the earliest.
- b. **The computer Generated East African e-Passport:** The Chiefs had recommended the developed computer generated sample designs of the e-Passport to SCMEAP for adoption and guidance on way forward.
- c. **Final Review of the Report on developing Harmonized Information Systems:** The Chiefs of Immigration had noted that the fourth meeting of the Technical Working Group on e-Immigration held in Mwanza, Tanzania from 17th -19th July 2013, had considered additional inputs /recommendations from national validation workshops.

In respect to item (a) above, the meeting was informed by the Republic of Rwanda that a project request had already been submitted to KOICA and it had gone through the first stage of consideration and was awaiting grant request outcome.

In regard to item (b) above, it was proposed that the designs be presented without detailed security features in order to avoid compromising security.

In regard to item (c) above, it was proposed that the meeting of the Chiefs of Immigration held in Moshi from 24th - 25th October 2013 should have considered the report of the fourth meeting of the Technical Working Group on e-Immigration held in Mwanza, Tanzania from 17th - 19th July 2013.

The Chiefs of Immigration complied with the Directive of the 28th Council of Ministers and discussed the submission from the Republic of Rwanda and:

- i. Took note of the initiative by the Republic of Rwanda as in item (a) above;
- ii. Noted the observation in item (b) above, and recommended that future circulation of the Computer generated EA e-Passport sample design be classified;
- iii. Noted that the report of the fourth meeting of the Technical Working Group on e-Immigration held in Mwanza, Tanzania from 17th -19th July 2013 was discussed by the meeting of the Chiefs of Immigration held in Moshi from 24th - 25th October 2013;

JW

BM:

h

J

Sys

The meeting further noted that, the Republic of Uganda had initiated the process of applying for the KOICA grant, through submission of a technical proposal to KOICA in 2013 but was yet to receive feedback.

The Chiefs of Immigration recommend to the Sectoral Council Responsible for EAC Affairs and Planning to:-

- a. Take note that the observations and comments from the Republic of Rwanda have been addressed and incorporated into the Report of the Chiefs of Immigration meeting held in Moshi, Tanzania in October 2013;
- b. Consider and adopt the recommendations contained in the Report of the Chiefs of Immigration meeting held in Moshi, Tanzania in October 2013;
- c. Take note of the initiatives made by the Republics of Rwanda and Uganda on their submissions to KOICA;
- d. Consider and adopt the computer generated sample designs of the East African e-Passport; and
- e. Direct the EAC Secretariat to ensure that the sample e-Passport designs are classified and their circulation is limited.

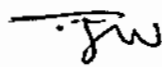
3.2 Addressing issues related to the implementation and review of the proposed Roadmap on the internationalisation of the EA e-Passport

The Chiefs of Immigrations received a presentation by the EAC Secretariat on the Internationalisation of the EA e-Passport which also included the computer generated sample designs of the e-Passport and the proposed Roadmap. The Chiefs of Immigration were informed that the internationalisation of the EA e-Passport will expand its usage beyond the EAC region. Therefore Partner States will be obliged to inform the International Community on the introduction of the new e-Passport. The proposed Roadmap is therefore an important guiding document towards the realisation of the EA e-passport.

The Chiefs of Immigration meeting reviewed the proposed draft Roadmap, added value to the sample e-Passport designs and took note of each Partner States' status of integration of the EA e-Passport into their respective national budgets. The Partner States reported as follows:

Republic of Burundi

The Republic of Burundi was issuing e-Passports to her nationals and the required budget is to upgrade the current issuing systems, procure passport booklets and to build the capacity of the staffs to manage and maintain the systems and infrastructure.



Republic of Kenya

The Republic of Kenya reported that the EA e-Passport has been incorporated into the 2014/2015 Budget cycle. However due to budget limitations as guided by Zero percent increment, the amount allocated for the financial year 2014/2015 may not be adequate to upgrade the issuance systems, procure passport booklets and to build the capacity of the staffs to manage and maintain the systems and infrastructure. Kenya hopes to prioritise the e-Passport budget implementation during the financial year 2015/2016.

Republic of Rwanda

The Republic of Rwanda reported that the 2014/2015 budget proposals had incorporated the e-Passport. Stakeholder meetings have been held to ensure consensus building, ownership and support of the passport process. The project is expected to be implemented in two Phases: Phase I (FY 2014/2015) procurement of the infrastructure and Phase II (FY 2015/2016) purchase of the passport booklets. The 2014/2015 budget is yet to be approved.

The Republic of Uganda

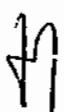
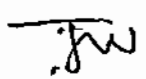
The Republic of Uganda reported that the e-Passport process commenced in 2012 but experienced some funding constraints during the 2013/2014 budget cycle. However, the 2014/2015 budget estimates includes the funding for the e-Passport. The process will be implemented in two phases: phase 1 to include change of infrastructure including the issuing system. Phase 2 will include the procurement of passport booklets and capacity building during the FY 2015/2016.

The United Republic of Tanzania

The United Republic of Tanzania acknowledged the use of ICT in the delivery of Immigration services, including upgrading the existing systems. In this regard the Immigration Services Department had commissioned a Consultancy to conduct a feasibility study on e-Immigration services which will inform the way forward in regard to budget process and the implementation of e-Immigration Services including the e-Passport.

The Chiefs of Immigration made the following observations:

- i. Some Partner States had incorporated the EA e-Passport budget estimates into their FY 2014/2015 while others were yet to budget.



- ii. The proposed Roadmap had not taken into account the phase out programme for the old generation East African Passport.
- iii. The need to incorporate in the procurement contracts a component of Capacity building for immigration staff to manage the issuance systems on a continuous basis.
- iv. The need to share best practices such as stakeholders consultative meetings on the EA e-Passport.

The reviewed Proposed Roadmap on the internationalisation of the East African e-Passport is attached hereto as **Annex III**

The Chiefs of Immigration recommends to the Sectoral Council Responsible for EAC Affairs and Planning to:

- a) take note of the above observations;
- b) consider and adopt the reviewed recommended draft Roadmap on the internationalisation of the EA e-Passport, which includes a phase out programme for the old generation East African Passport;
- c) commend the Partner States who have incorporated the Internationalisation of the EA e-Passport in their budget cycle for FY 2014/2015;
- d) direct those Partner States who are yet to incorporate the e-Passport in their national budgets to prioritise it in the budgets for FY 2015/2016 in order to comply with the 15th Ordinary Summit Directive to launch the East African e-Passport by November 2015; and
- e) urge Partners States to ensure capacity building of Immigration staff is incorporated in the infrastructure procurement contracts and should be a continuous process.

3.3 Presentation by Partner States on the Implementation of the EAC Common Market Protocol Immigration Obligations

The Chiefs of Immigration received presentations from Partner States on the current status of implementation of the EAC Common Market immigration obligations.

Republic of Burundi

Burundi reported that the focus of implementation of the immigration obligations was based on Articles 7, 8, 9, 10, 11, 12, 13 and 14 of the

EAC Common Market Protocol. Several provisions have been operationalised resulting in overall improvement of mode of life of the people and enhancing free movement of goods, persons and services; the mobility of labour; and the rights of establishment and residence.

Achievements:

- Put in place a Team of Experts, who collect, collate and update baseline data for effective implementation of the provisions of the Protocol.
- Identification of all laws for amendment in line with the provisions of the Protocol on the Establishment of the East African Community Common Market.
- Issuance of 6 months Visa/Visitors' Pass for citizens of other EAC Partner States.
- Facilitation of issuance of Residence and Work Permits for citizens of other EAC Partner States under one month.
- Issuance of machine readable biometric passport and Laisser-passer travel documents.
- E-ID national card is a project ongoing under the Ministry of interior affairs
- Facilitation of EAC students seeking to study within burundian territory
- Harmonization of immigration procedures especially for OSBP borders
- Issuance of work permit under 30 days of application for those who meet the criteria for employment.

Challenges

- Harmonization of EAC Laws and immigration structures in order to have a consistent budget.
- No connectivity between Immigration HQ and Border points.
- Lack of funding for enhancement of immigration projects.

Republic of Kenya

Free Movement Of Persons And Labour

- i. Special counters provided at International Airports to fast track movement of EAC citizens on arrival, this will also be done at the one stop border posts.

Tu

Em:

h

J

Sys

- ii. No visas are required for EAC Partner States citizens, discriminatory laws have been repealed and new laws were enacted in 2011 to cater for individual needs of Partner States which include:-

Count of citizens of other Partner States that moved into Partner State and granted stay disaggregated by Partner State for each financial and semi financial year since July 2010

July 2010 – June 2011	July 2011 – June 2012	July 2012 – June 2013
Tanzania 109,874	Tanzania 144,866	Tanzania 162,256
Rwanda 16, 442	Rwanda 19,288	Rwanda 22,645
Burundi 10,775	Burundi 10,552	Burundi 10,423
Uganda 73,476	Uganda 73,646	Uganda 75,577

- iii. Kenya respects the principal of reciprocity in opening of new border control points with Partner States.
- iv. Use of National IDs and other identification documents between citizens of Uganda, Rwanda and Kenya as per the tripartite agreements signed by Heads of State from the respective countries.

Right of Establishment

Count of EAC citizens holding permits and passes as of June 2013

Number of students granted gratis student passes to stay in a host Partner State		
July 2010 – June 2011	July 2011 – June 2012	July 2012 – June 2013
1042	1537	1616
• 348 Ugandans	532 Ugandans	540 Ugandans
• 445 Tanzanians	628 Tanzanians	667 Tanzanians
• 159 Rwandese	254 Rwandese	290 Rwandese
• 90 Burundians	123 Burundians	119 Burundians
Number of work permit applications received from other Partner States Citizens.		

TW

Am:

h

/

Syris

July 2010 – June 2011	July 2011 – June 2012	July 2012 – June 2013
457		
Uganda- 217	Uganda-344	Uganda- 311
Tanzania- 199	Tanzania- 287	Tanzania- 318
Rwanda- 29	Rwanda- 95	Rwanda- 105
Burundi- 12	Burundi- 4	Burundi- 6

Right of Residence

- i. Six (6) months visitors pass is issued to EAC Partner States citizens.
- ii. Gratis work permits and student passes are issued to EAC Partner States Citizens studying in approved training institutions.

Challenges

- i. ICAO regulations on the use of a national passport as an identification document for travel. Airlines have been reluctant to take passengers without valid national passports who wish to use national identity cards for fear of taking passengers who may be inadmissible hence attract fines.
- ii. Unpreparedness with infrastructure, especially with our border management systems (PISCES) which have no provision to capture ID's , voters card and the passes.
- iii. Legislation has not been amended to accommodate new travel documents ID's i.e. age of students travelling on student passes etc.
- iv. Different working hours at some of our border control points e.g time difference or controls at national level.
- v. Lack of knowledge by citizens on need to acquire resident permits and obtain lawful residence

Republic of Rwanda

The Republic of Rwanda reported the following:

- The EAC Common Market Protocol has been domesticated by incorporating all the immigration obligations in the Rwanda Immigration Law (LAW N° 04/2011 OF 21/03/2011).
- Issuance of free entry Visitors passes valid for six for citizens of East African Community Partner States.
- Operationalisation of the OSBP with Burundi at Nemba and Ruhwa and will soon operationalise Rusumo with the United Republic of Tanzania; and Kagitumba OSBP with Uganda.
- 24 hours operationalization of Gatuna border with Uganda
- The ID/ voter's card/ student card are used as Travel document with the Republics of Kenya and Uganda.

TW

San:

77

f

Syus

Republic of Uganda

Introduction

The EAC integration is a four stage model one of which is the Common Market. A Common Market as provided for by Article 1 of the Treaty means the Partner States' markets integrated into a single market in which there is free movement of Persons, Labour, capital, goods and services. The EAC Common Market Protocol was signed in November 2009 and was launched in July, 2010.

Status of implementation of immigration provisions

Free movement of Persons is provided for under Article 7 of the Protocol. In Uganda, there's an administrative circular allowing immigration officers to issue 6 months visitors pass. This is being done on the East African Passport. Between July 2010 to date, entry of Citizens of the other Partner States have been recorded as follows; July 2010 - June 2011, Burundi, Kenya - 344,210, Rwanda - 266,221, Tanzania - 59,013; July 2011-June 2012; Tanzania 119,261, Rwanda 508,690, Kenya 679,149, Burundi 86,758 (MIA 2012), No of students granted gratis from July 2010 to June 2012-1522 and there's an Administrative circular allowing issuance of gratis student passes to East African students in place.

On the list of border points opened and manned for 24 hours, Entebbe International Airport, Katuna, Malaba and Busia. On travel documents and standard identification system, Uganda commenced the enrolment for National identification in April 2014 under the National Security Information System (NSIS) project. This exercise is expected to take 4 months. Currently the travel documents in use are the National Passports, the EAC Passports and the Temporary travel permits are in use. In January 2014 the Republics of Uganda, Kenya and Rwanda signed an MOU on the use of IDs as travel document. This includes the use of voter's cards and school IDs. Issuance of passport is progressively being decentralized with 2 additional centres in Mbarara and Mbale opened in October 2013

At Entebbe airport, there are separate counters for EAC nationals. Efforts for OSBP and IBMS are ongoing at Malaba, Busia, Katuna & Mirama hills. Border posts gazetted at Amudat-UG-K (already built), Kizinga-Rwempasha-UG-RW, Omuruhumba-UG-RW, Bugango -UG-TZ, gazetted 2013/14. Work Permits are issued within 10 days instead of 30 days provided by the Protocol

On management of data, some border points use the Personal Identification Secure system (PISCES), which captures and stores bio-data on traveller's entry and exit. PISCES does not have a wide area network and is limited to

TW

Ban:

7

/

Sys

a particular place. There is no visa requirement for EAC nationals. Amendment of Uganda Citizenship and Immigration control Act, CAP 66 is on course with a bill in Cabinet for approval. A National Migration Policy is under development.

So far the work permit applications received are as follows; July 2010 - June 2011: Burundi - 10, Kenya - 348, Rwanda - 14, Tanzania - 32; July 2011 - June 2012: Burundi - 17, Kenya - 596, Rwanda - 21, Tanzania - 80; Jan- June 2013, Kenya (507); Tanzania (66); Rwanda (25); Burundi (9).

On dependants -spouses and children accompanying workers granted stay to date the records were as follows; July 2010 - June 2011, Burundi - 7, Kenya - 317, Rwanda - 12, Tanzania 29; July 2012 - June 2013, Burundi - 8, Kenya - 62, Rwanda - 14, Tanzania - 44. On mutual recognition of professional qualifications, 3 MRA's have been finalised: Accounting, Architectural Services, and Consulting Engineers. Uganda has established a labour externalisation unit and currently there are 29 External Recruitment Private Agencies and 25 Internal Private Recruitment Agencies

On harmonisation of laws, 7 laws and 4 subsidiary legislations identified for review and principles developed, awaiting cabinet approval- The Workers' Compensation Act Chapter 225, The Citizenship & Immigration Control Act, External Trade Act, Investment Code Act, Architects Registration Act, Engineers Registration Act & Surveyors Registration Act.

The MoGLSD as envisaged by the EAC CMP has not yet developed the Labour Market Information System. However, adverts for jobs at the EAC Secretariat and other EAC organs and institutions are pinned on the notice board determining the available skills and gaps in the labour market currently is a challenge.

On the Man power survey, a committee consisting of Technical staff from MDAs was formed to coordinate the survey exercise scheduled for the FY 2014/15. The committee has reviewed the instruments module by module. The committee has benchmarked the conduct of MPS in the other EAC Partner States.

On Economic undertakings established by nationals of other EAC States, July 2010 - June 2011; Burundi - 0, Kenya - 17, Rwanda - 4, Tanzania - 4; July 2012 - June 2013 Burundi - 1, Kenya - 18, Rwanda - 2, Tanzania - 2; July 2013 - Dec 2013, Burundi - 0, Kenya - 4, Rwanda - 0, Tanzania - 2.

Conclusion

The implementation of the immigration provisions of the Common Market is on course. Uganda has made some notable progress including removal of restrictions on the movement of EAC nationals. However challenges and

Jw

San:

h

[Signature]

Sey

constraints still remain to be addressed for Uganda to fully implement these freedoms.

United Republic of Tanzania

Introduction

The United Republic of Tanzania (URT) started implementing the Protocol Establishing the East African Community Protocol (EA CMP) since when it came into effect in July 2010 whereby the government took the following steps:-

- Establishment of a National Implementation Committee (NIC) to monitor implementation of the EAC CMP at institutional level.
- Development of a Draft National Strategy for the Implementation of EA CMP.
- Establishment of a National Task Force to identify relevant laws to be reviewed and amended in line with EAC CMP.

Free Movement of Persons

So far in implementing the Provisions of the EAC CMP related to Free movement of persons, URT has done the following:-

- Visa requirement for Burundi nationals has been abolished in 2010.
- EAC Partner States citizens entering as visitors are Issued with Visitors Passes valid for up to six months subject to the validity of the travel document of the bearer.
- EAC Partner States citizens who are students in recognized academic institutions are issued with exemption certificates free of charge.
- The Immigration Act NO. 7 of 1995 and its Regulations of 1997 are in the process of being amended in line with EAC CMP including issues of free movement of persons e.g. the Six Months Visitors pass and Student Pass for EAC Partner Citizens.
- Horohoro, Namanga and Sirari entry points are operating for 24 hours on reciprocal basis along with Julius Nyerere, Kilimanjaro and Abeid Amani Karume International Airports.

Free Movement of Workers

In regard to Free Movement of workers the URT is in the process of harmonizing Residence Permits categories for workers which were earlier recommended and adopted at regional level. Currently citizens of EAC Partner States who work in URT are issued with Residence Permits Class B. As issuance of Work/Residence Permits to Workers is subject to other Labor and Employment Legislations, URT has identified a number of Employment and Labor matters Legislations to be amended in line with EAC CMP.

Right of Establishment

In regard to the Right of Establishment, the URT is in the process of harmonizing Residence Permits categories, forms, fees and procedures for self employed persons as earlier recommended and adopted at regional level. Currently citizens of EAC Partner States who are self employed are issued with Residence Permits Class A.

The government of URT has also identified, and is in the process of reviewing relevant laws to facilitate the implementation of the right of establishment as provided by the EAC CMP including the Company Act CAP 212 and its Regulations.

Right of Residence

In regard to Right of Residence, the government of URT is in the process of amending the Immigration Act No. 7 of 1995 and its Regulations of 1997 in order to harmonize Residence Permits categories, forms, fees and procedures for workers and self employed persons from other EAC Partner States in line with EAC CMP. Currently there are three categories, Class 'A', 'B', and 'C' only.

Challenges

In the course of implementing EAC CMP Immigration obligations, URT has experienced a number of challenges which include the following;-

- Some of the existing relevant laws do not conform to the Protocol;
- Amending national laws is complex and resource intensive;
- Existence of Regulations which restrict Passenger vehicles to travel at night;
- Inadequate awareness about the EA – CMP among the staff and the public in general
- Inadequate equipment and infrastructure at entry points e.g. lack adequate staff housing, office buildings and reliable power to effect 24 hour operations at border posts;
- Inadequate financial capacity to effect EA CMP functions and activities;
- Increasing Illegal migration and cross border crimes.

On the basis of the discussions on the Partner States presentations on the Status of Implementation of EAC Common Market Immigration obligations the meeting made the following observations:

- a. Partner States had not harmonized national laws, policies and systems especially those that affect or relate to migration management to enhance implementation of the EAC CMP immigration obligations.
- b. Partner States financial allocations to immigration directorates/ departments were inadequate for effective implementation of the obligations of the EAC CMP.

Th

Am;

M

/

Sys

- c. Partner States citizens were not aware of the requirements and benefits of the EAC CMP and importance of holding valid standard travel documents.
- d. Some Partner States had not domesticated the EAC Common Market Protocol.
- e. Harmonization of issuance of six months visitors' Pass to the EAC Partner States' citizens at all entry points at gratis cost subject to the validity of the travel document was still an issue.
- f. Data collection and storage mechanisms on EAC CMP Implementation had not been mainstreamed by implementing agencies; and
- g. Some Partner States officers responsible for immigration were not aware of the immigration provisions and obligations under the EAC CMP and other regional policies and laws on easing movement and reducing the cost of doing business in the region.

The Chiefs of Immigration recommend to the Sectoral Council Responsible for EAC Affairs and Planning to:

- a. Reiterate the 28th Council directive to Partner States to expedite the harmonization of national laws, policies and systems especially those that affect or relate to migration management;
- b. urge Partner States to allocate adequate funds to enable immigration directorates/departments meet obligations of the EAC CMP;
- c. direct Partner States which have not domesticated the national immigration laws and regulations in line with the EAC Common Market Protocol provisions to do so.
- d. direct Partner States to harmonize issuance of six months Visitors' Pass to the EAC Partner States' citizens at all entry points subject to the validity of the travel document.
- e. direct Partner States to enhance data collection and storage mechanisms on the implementation progress of the Immigration sector EAC Common Market Protocol Obligations;
- f. direct the EAC Secretariat to develop a standardized format for reporting on the implementation progress of the Immigration sector EAC Common Market Protocol Obligations; and
- g. direct Partner States to conduct special training for immigration officers at national and regional levels to create a common understanding on existing regional laws including the EAC CMP.

4.0 ANY OTHER BUSINESS

4.1 Update on the Development of the Regional Strategic Framework for e-Immigration.

The Chiefs of Immigration received an update report on the progress made in the development of the Regional Strategic Framework for e-Immigration. The Framework is meant to guide the development of harmonized policies, strategies, legal and regulatory frameworks and the overall implementation of e-Immigration initiative at Regional and National levels.

Since the Chiefs of Immigration meeting held in Moshi in October 2013 , the EAC Secretariat has undertaken the following to realize the study

- a) contracted Devinovit Associates (U), a Consultancy Firm which qualified to undertake the study after the EAC procurement procedures: The Consultants commenced work in March 2014 and presented the Inception Report that was approved by EAC Secretariat in the last week of March 2014.
- b) Field visits to all the 5 Partner States to collect data from key officials in the relevant institutions was conducted 2-16 May 2014. Data was collected through face to face interviews focusing on areas of immigration, ICT policy, legal and regulatory frameworks, immigration information systems, immigration records and information management, immigration business processes, ICT infrastructure, institutional framework/structures for e-Immigration, human resources, funding modalities, and monitoring and evaluation for e-Immigration initiatives.



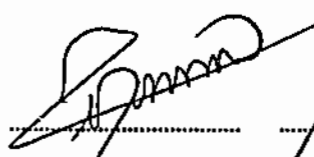

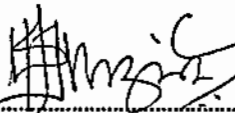
The remaining and ongoing activities include;

- a. Presentation of the draft Framework and Action Plan to key stakeholders at a validation workshop (planned to take place in the 2nd week of June 2014) where the Departments and Directorates of Immigration will be the core participants.
- b. Preparation of the final drafts of the strategic framework and an action plan (To be completed in the last week of June 2014)

There being no other business, the Chairperson thanked the Chiefs of Immigration for their active participation and objective contributions during the meeting.

The meeting closed at 1600 hours.

Signed by the Leaders of Delegations on this 23rd day of May 2014.

				
Ms. Jane Waikenda	Mr. Sylvester M. Ambokile	Mr. Canisius Niyongabo	Mr. Anaclet Kalibata	Mr. Sasagah G. Wanzira
Director of Immigration	Chief of Immigration	Deputy General Commissioner	Director General	Director
Department of Immigration	Immigration Services Department	Immigration Department	Directorate General of Immigration and Emigration	Directorate of Citizenship and Immigration Control
Republic of Kenya	The United Republic of Tanzania	Republic of Burundi	Republic of Rwanda	Republic of Uganda



LIST OF PARTICIPANTS
MEETING OF CHIEFS OF IMMIGRATION

REPUBLIC OF KENYA

1. Ms Jane Waikenda
Director of Immigration
Department of Immigration Services
P O Box 30191
Nairobi, Kenya
Tel: +254 722 876165
Email: dis@immigration.go.ke

2. Mr John Cheruiyot
Assistant Director
Department of Immigration Services
P O Box 30191
Nairobi, Kenya
Tel: +254 722 235740
Email: jkcheruiyot@msn.com

3. Ms Tabitha Masinjila
Senior Assistant Director Regional Integration
State Department of East African Affairs
P O Box 8846 - 00200
Nairobi, Kenya
Tel: +254 722 282836
Email: mwikoli@gmail.com

4. Ms. Pamela Otenyo
Senior Assistant Director
Department of Immigration Services
P. O. Box 13299 - 00100
Nairobi - Kenya
Tel: +254 715 369499
Email: pamoteny@yahoo.co.uk

5. Ms Lucy Kahonge
Chief ICT Officer
Department of Immigration Services
P. O. Box 30191 - 00100
Nairobi - Kenya
Tel: +254 20 2222022
Email: lucy.kahonge@kenya.go.ke

UNITED REPUBLIC OF TANZANIA

6. Mr Sylvester M Ambokile
Principal Commissioner
Immigration Services Department
P. O. Box 512
Dar es Salaam – Tanzania
Tel: +255 22 2850569 / +255 22 2850584
Email: asylver@hotmail.co.uk
7. Mr George Jacob Kaswende
Deputy Commissioner
Immigration Services Department
P. O. Box 1354
Zanzibar – Tanzania
Tel: +255 24 2233676 / +255 24 2233677
Email: adminznz@immigration.go.tz/georgekaswende@yahoo.com
8. Mr Abbas Mussa Irovya
Deputy Commissioner
Immigration Services Department
P. O. Box 512
Dar es Salaam – Tanzania
Tel: +255 787 622722 / +255 22 2850584
Email: abbasirovya@gmail.com
9. Mr Mbaraka Haji Batenga
Assistant Superintendent of Immigration
Immigration Services Department
P. O. Box 512
Dar es Salaam – Tanzania
Tel: +255 784 484445
Email: batenga5@gmail.com
10. Mr Mahafudh R Nassoro
Computer System Analyst I
Immigration Services Department
P. O. Box 512
Dar es Salaam -- Tanzania
Tel: 0784 273131
Email: mnassoro@yahoo.com / mahafudh.nassoro@immigration.go.tz

11. Mr. Raymond Lutege
Senior Administration Officer
President Office
P. O. Box 9173
Dar es Salaam, Tanzania
Tel: +255 754 446678
Email: raylutege@gmail.com

REPUBLIC OF UGANDA

1. Mr Sasagah Godfrey Wanzira
Director
Directorate of Citizenship & Immigration Control
P. O. Box 7165
Kampala – Uganda
Tel: +256 414 595943
Email: gsasagah@gmail.com
2. Mr Wilberforce Ngonde
Assistant Commissioner
Directorate of Citizenship & Immigration Control
P. O. Box 7165 /7191
Kampala – Uganda
Tel: +256 772 485623
Email: n_wilberforce@yahoo.co.uk
3. Ms. Alarango Florence
Principal Gender Officer
Ministry of EAC Affairs
P. O. Box 7343
Kampala – Uganda
Tel: +256 787 015116 /+256 772 469522
Email: falarango@yahoo.com/falarango@gmail.com

REPUBLIC OF BURUNDI

4. Mr Canisius Niyongabo
Deputy General Commissioner
Immigration Department
Bujumbura, Burundi
Tel: +257 799 39712
Email: caniyongabo@gmail.com

5. Mr Cizanye Diomedé
Chief IT & Statistics
Immigration Head Quarter
Bujumbura, Burundi
Tel: +257 79975335
Email: cizanyediomede@yahoo.fr

6. Mr Pascal Ntaconayigize
Commissioner in Charge of Travel Documents
Immigration Head Quarter
Bujumbura, Burundi
Tel: +257 77756829
Email: ntacopas@yahoo.fr

REPUBLIC OF RWANDA

1. Mr. Anaclet Kalibata
Director General
Directorate General of Immigration & emigration
P O Box 6229
Kigali, Rwanda
Tel: +250 788 152222
Email: office@migration.gov.rw

2. Mr. Vincent Sengiyumva
Senior Immigration Officer
Directorate General of Immigration & emigration
P O Box 6229
Kigali, Rwanda
Tel: +250 788 468618
Email: usengiyumva@gmail.com

3. Mr Eric Byukusenge
IT Engineer
Directorate General of Immigration & Emigration
P O Box 6229
Kigali, Rwanda
Tel: +250 788 806048
Email: eric@migration.gov.rw

EAC SECRETARIAT

4. Ms. Mary Makoffu
Director Social Sectors
East African Community
P. O. Box 1096
Arusha, Tanzania
TEL: +255 754 600450
EMAIL: mmakoffu@eachq.org

5. Ms Aileen Mallya
Web Editor
East African Community
P. O. Box 1096
Arusha, Tanzania
Tel: +255 754 266564
Email: amallya@eachq.org

6. Ms. Nasra T Shiyo
Project Assistant
East African Community
P. O. Box 1096
Arusha - Tanzania
TEL: 0786 340210
EMAIL: nshiyo@eachq.org



MEETING OF CHIEFS OF IMMIGRATION

Nairobi, Kenya

22nd – 23rd May 2014

AGENDA

1.0 OPENING OF THE MEETING

- i. CONSTITUTION OF THE BUREAU**
- ii. ADOPTION OF THE AGENDA**
- iii. OPENING REMARKS**

2.0 PRESENTATION ON THE INTERNATIONALISATION OF THE NEW GENERATION EAST AFRICAN e-PASSPORT AND THE COMPUTER GENERATED SAMPLE DESIGNS OF THE e-PASSPORT

3.0 CONSIDERATION OF THE REPORT OF THE TECHNICAL EXPERTS ON THE INTERNATIONALISATION OF THE NEW GENERATION EAST AFRICAN e - PASSPORT.

4.0 ANY OTHER BUSINESS

ANNEX III

REVIEWED PROPOSED ROADMAP TOWARDS THE IMPLEMENTATION OF THE EAC e-PASSPORT.

ACTIVITY	EXPECTED OUTPUT	RESPONSIBILITY	TIME FRAME	REQUIRED RESOURCES	STATUS/ COMMENTS
MEETING OF IMMIGRATION EXPERTS CONVENED	TECHNICAL SPECIFICATIONS OF THE EA e-PASSPORT DEVELOPED	SECRETARIAT AND PARTNER STATES IMMIGRATION AUTHORITIES	JANUARY 2012.		DONE
MEETING OF THE CHIEFS OF IMMIGRATION TO CONSIDER THE TECHNICAL SPECIFICATIONS OF THE EAST AFRICAN e-PASSPORT	ENDORSEMENT OF THE TECHNICAL SPECIFICATIONS AND POLICY GUIDANCE ON WAY FORWARD	PARTNER STATES CHIEFS OF IMMIGRATION	MARCH 2012		DONE
PRESENTATION OF THE CHIEFS OF IMMIGRATION REPORT TO SCMEACP	TECHNICAL SPECIFICATIONS OF THE EA e-PASSPORT CONSIDERED AND RECOMMENDED TO THE 28 TH ORDINARY COUNCIL FOR ADOPTION	SECRETARIAT	NOVEMBER 2012 AND JUNE 2013		DONE
COMPUTER GENERATED GRAPHIC DESIGN OF EA e-PASSPORT PRODUCED	GRAPHIC DESIGN PRODUCED USING MINIMUM TECHNICAL SPECIFICATIONS & CIRCULATED TO PARTNER STATES	SECRETARIAT AND IMMIGRATION AUTHORITIES	JULY 2013		DONE & CIRCULATED TO PARTNER STATES FOR COMMENTS

fm

me:

1

L

SWS

ACTIVITY	EXPECTED OUTPUT	RESPONSIBILITY	TIME FRAME	REQUIRED RESOURCES	STATUS/ COMMENTS
CONSIDERATION OF THE REPORT OF THE SCMEACP BY 28 TH COUNCIL	TECHNICAL SPECIFICATIONS AND GRAPHIC DESIGN OF THE EA e-PASSPORT CONSIDERED & ADOPTED BY THE 28 TH MEETING OF THE EAC COUNCIL	SECRETARIAT	NOVEMBER 2013	COUNCIL DIRECTED THAT LAUNCHING OF PASSPORT BE EFFECTED BY NOVEMBER 2015	DONE
EAC SECRETARIAT UNDERTAKES AN ASSESSMENT OF THE NEEDS & PREPAREDNESS OF PARTNER STATES, INCLUDING REVIEW OF PASSPORT ISSUANCE LEGAL FRAMEWORKS WHERE NECESSARY TO IMPLEMENT THE EA e-PASSPORT	DOCUMENTATION OF THE NEEDS AND PREPAREDNESS OF PS TO IMPLEMENT THE NEW GENERATION PASSPORT PROJECT	SECRETARIAT IMMIGRATION AUTHORITIES, MEACS	MARCH 2014		NOT DONE RESOURCES NOT ALLOCATED THEREFORE PARTNER STATES TO CONTINUOUSLY REPORT PROGRESS ON THE STATUS OF PREPAREDNESS
COUNCIL DIRECTIVE TO PS TO BUDGET FOR THE PROCUREMENT OF THE NECESSARY INFRASTRUCTURE AND PASSPORT BOOKLETS	DECISION/DIRECTIVE TO PARTNER STATES	COUNCIL	JUNE/AUG UST 2014		ON COURSE
PS INITIATE THE PROCUREMENT PROCESS	e-PASSPORT ISSUANCE SYSTEMS AND	PARTNER STATES IMMIGRATION	JULY 2014- OCTOBER		SOME PARTNER STATES HAVE

fm

AW:

2

L

Syris

ACTIVITY	EXPECTED OUTPUT	RESPONSIBILITY	TIME FRAME	REQUIRED RESOURCES	STATUS/ COMMENTS
OF THE ISSUANCE SYSTEMS & PASSPORT BOOKLETS	PASSPORT BOOKLETS PROCURED	AUTHORITIES	2015		INCORPORATED BUDGET PROVISIONS IN THE 2014/2015 FY REQUEST TO SUPPORT THE PROCESS
PS AGREE ON THE LAUNCHING DATE AND COMMENCEMENT DATE OF ISSUANCE OF THE EA e-PASSPORT	LAUNCH DATE AND COMMENCEMENT DATE OF ISSUANCE AGREED UPON	PARTNER STATES	NOVEMBER 2015		
EACH PS TO INFORM THE INTERNATIONAL COMMUNITY OF STATES OF THE USAGE OF THE e-PASSPORT BY NATIONALS	INTERNATIONALISATION OF THE EA e-PASSPORT COMMENCES	PARTNER STATES	JANUARY - MARCH 2016		
PHASE OUT PROGRAMME OF THE NATIONAL PASSPORTS AND CIRCULATION OF SPECIMEN EA e-PASSPORT TO THE INTERNATIONAL COMMUNITY OF STATES.	PHASE OUT PROGRAMME ROLLED OUT	PARTNER STATES IMMIGRATION AUTHORITIES	JANUARY 2016 - JANUARY 2017		
PARTNER STATES AGREE ON A PHASE OUT PROGRAMME OF THE OLD GENERATION EAST AFRICAN PASSPORT	EA PASSPORT PHASE OUT PROGRAMME AGREED UPON AND IMPLEMENTED	PARTNER STATES IMMIGRATION AUTHORITIES	JANUARY 2016- JANUARY 2017?		CONSENSUS ON WHEN TO PHASE OUT THE EA PASSPORT REQUIRED

fm

Re:

3

[Signature]

Sys